

RECEIVED  
15 APR 23 AM 11:21  
HEARINGS CLERK  
EPA -- REGION 10

BEFORE THE  
UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

|                         |   |                              |
|-------------------------|---|------------------------------|
| In the Matter of:       | ) | DOCKET NO. CWA-10-2015-0052  |
|                         | ) |                              |
| SOUTH-PORT MARINA, INC. | ) | <b>CONSENT AGREEMENT AND</b> |
|                         | ) | <b>FINAL ORDER</b>           |
|                         | ) |                              |
| Big Lake, Alaska        | ) |                              |
|                         | ) |                              |
| Respondent.             | ) |                              |

---

**I. STATUTORY AUTHORITY**

1.1. This Consent Agreement and Final Order (“CAFO”) is issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency (“EPA”) by 311(b)(6) of the Clean Water Act (“CWA” or “Act”), 33 U.S.C. § 1321(b)(6). The Administrator has delegated the authority to issue the Final Order contained in Part V of this CAFO to the Regional Administrator of EPA Region 10, who has re delegated this authority to the Regional Judicial Officer in EPA Region 10.

1.2. Pursuant to Section 311(b)(6) of Act, 33 U.S.C. § 1321(b)(6), and in accordance with the “Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties,” 40 C.F.R. Part 22, EPA issues, and South-Port Marina, Inc. (“Respondent”) agrees to issuance of, the Final Order contained in Part V of this CAFO.

## **II. PRELIMINARY STATEMENT**

2.1. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b), issuance of this CAFO commences this proceeding, which will conclude when the Final Order contained in Part V of this CAFO becomes effective.

2.2. The Administrator has delegated the authority to sign consent agreements between EPA and the party against whom a Class I penalty is proposed to be assessed pursuant to Section 311(b)(6)(B)(i) of the CWA, 33 U.S.C. § 1321(b)(6)(B)(i), to the Regional Administrator of EPA Region 10, who has redelegated this authority to the Director of the Office of Compliance and Enforcement, EPA Region 10 (“Complainant”).

2.3. Part III of this CAFO contains a concise statement of the factual and legal basis for the alleged violations of the CWA together with the specific provisions of the CWA and the implementing regulations that Respondent is alleged to have violated.

## **III. ALLEGATIONS**

3.1. Respondent is a corporation organized under the laws of the State of Alaska and is a “person” within the meaning of Section 311(a)(7) of the Act, 33 U.S.C. § 1321(a)(7), and 40 C.F.R. § 112.2.

3.2. At the time of an EPA inspection conducted on October 31, 2012, Respondent was the “owner or operator” within the meaning of Section 311(a)(6) of the Act, 33 U.S.C. § 1321(a)(6), of a marina facility (“Facility”) at which gasoline is stored in one 7,500-gallon, double-walled, above-ground storage tanks on site. The Facility is located at 5120 South Big Lake Drive, in Big Lake, Alaska.

3.3. The Facility is an “onshore facility” within the meaning of Section 311(a)(10) of the Act, 33 U.S.C. § 1321(a)(10), and 40 C.F.R. § 112.2.

3.4. The Facility is “non-transportation-related” within the meaning of 40 C.F.R. § 112.2.

3.5. The Facility is a non-transportation facility that, due to location, could reasonably have been expected, at the time of inspection, to discharge oil from an above-ground container to a navigable water of the United States or its adjoining shorelines in a harmful quantity and is therefore subject to the Spill Prevention, Control and Countermeasure (“SPCC”) regulations at 40 C.F.R. Part 112.

3.6. The Facility had, at the time of inspection, an aggregate above-ground storage capacity greater than 1,320 gallons of oil in containers each with a shell capacity of at least 55 gallons.

3.7. The Facility is located adjacent to Big Lake, which drains to Fish Creek, then drains to Knik Arm, which drains to the Gulf of Alaska. Big Lake also drains from Little Susitna River to Cook Inlet Arm to the Gulf of Alaska. Big Lake is a source of drinking water to the community and is listed by the Alaska Department of Environmental Conservation as impaired for toxic and other deleterious organic and inorganic substances, specifically petroleum hydrocarbons. Big Lake provides recreational activities to the community such as fishing, watersports, wildlife viewing, snowmobiling, dog mushing, ice fishing and cross country skiing. Big Lake provides spawning, rearing and migration habitat for several species of salmon (Pink, Chum, Coho, and Sockeye), as well as resident fish species including rainbow trout, dolly varden, arctic char, two types of stickleback, whitefish, burbot, two types of sculpin and eels.

Big Lake, Fish Creek, Knik Arm, the Little Susitna River, Cook Inlet Arm and the Gulf of Alaska are “navigable waters” within the meaning of 40 C.F.R. § 112.2.

3.8. Respondent, at the time of inspection, was engaged in drilling, producing, gathering, storing, processing, refining, transferring, distributing, using or consuming oil or oil products at the Facility, as described in 40 C.F.R. § 112.1(b).

3.9. The Facility began operating before August 16, 2002.

3.10. Under 40 C.F.R. § 112.3, the owner or operator of an SPCC-regulated facility that was in operation on or before August 16, 2002, shall have prepared and implemented a written SPCC Plan that complies with 40 C.F.R. §§ 112.3 and other applicable sections of 40 C.F.R. Part 112.

3.11. On October 31, 2012, authorized EPA representatives inspected the Facility to determine compliance with Section 311(j) of the Act, and in particular with the requirements of 40 C.F.R. Part 112 related to SPCC Plans.

3.12. EPA alleges that Respondent on October 31, 2012:

3.12.1. Failed to have prepared and implemented an adequate SPCC Plan at the Facility that meets the requirements of 40 C.F.R. §§ 112.3, 112.7 and 112.8;

3.12.2. Failed to implement discharge prevention measures for routine handling of products and drainage control measures around the oil storage container, as required by 40 C.F.R. § 112.7(a);

- 3.12.3. Failed to have adequate containment or diversionary structures or equipment for piping and related appurtenances at the Facility to prevent a discharge, as required by 40 C.F.R. § 112.7(c);
- 3.12.4. Failed to provide records of inspections and tests, as required by 40 C.F.R. § 112.7(e);
- 3.12.5. Failed to adequately train oil handling personnel and conduct discharge prevention briefings, as required by 40 C.F.R. § 112.7(f);
- 3.12.6. Failed to implement adequate security at the facility, as required by 40 C.F.R. § 112.7(e);
- 3.12.7. Failed to properly design drainage, as required by 40 C.F.R. § 112.8(b);  
and
- 3.12.8. Failed to inspect and mark piping, as required by 40 C.F.R. § 112.8(d).

3.13. Respondent's failure to prepare and implement an adequate SPCC Plan for the Facility in accordance with the requirements of 40 C.F.R. §§ 112.3, 112.7 and 112.8 violated 40 C.F.R. § 112.3.

3.14. Respondent's continuing failure to comply with the requirements of 40 C.F.R. Part 112 has subjected it to civil penalties pursuant to Section 311(b)(6)(B)(i) of the Act, 33 U.S.C. § 1321(b)(6)(b)(i), not to exceed \$16,000 per violation for each day the violation continued, except that the maximum amount shall not exceed \$37,500.

#### **IV. CONSENT AGREEMENT**

4.1. Respondent admits the jurisdictional allegations of this CAFO.

4.2. Respondent neither admits nor denies the specific factual allegations contained in this CAFO.

4.3. As required by Section 311(b)(8) of the CWA, 33 U.S.C. § 1321(b)(8), EPA has taken into account the seriousness of the alleged violations; Respondent's economic benefit of noncompliance; the degree of culpability involved; any other penalty for the same incident; any history of prior violations; the nature, extent, and degree of success of any efforts of the violator to minimize or mitigate the effects of the discharge; the economic impact of the penalty on the violator; and any other matters as justice may require. After considering all of these factors, EPA has determined and Respondent agrees that an appropriate penalty to settle this action is \$6,500.

4.4. Respondent agrees to pay the total civil penalty set forth in Paragraph 4.3 within 30 days of the effective date of the Final Order contained in Part V of this CAFO.

4.5. Payment under this CAFO must be made by a cashier's check or certified check payable to the order of "Treasurer, United States of America" and bearing the notation "OSLTF-311." Payment sent by the U.S. Postal Service shall be addressed to:

U.S. Environmental Protection Agency  
Fines and Penalties  
Cincinnati Finance Center  
P.O. Box 979077  
St. Louis, MO 63197-9000

Respondent must note on the check the title and docket number of this action.

4.6. Respondent must serve photocopies of the check described in Paragraph 4.5 on the Regional Hearing Clerk and EPA Region 10 at the following addresses:

Regional Hearing Clerk  
U.S. Environmental Protection Agency  
Region 10, Mail Stop ORC-158  
1200 Sixth Avenue, Suite 900  
Seattle, WA 98101

Kate Spaulding  
U.S. Environmental Protection Agency  
Region 10, Mail Stop OCE-133  
1200 Sixth Avenue, Suite 900  
Seattle, WA 98101

4.7. If Respondent fails to pay the penalty assessed by this CAFO in full by its due date, the entire unpaid balance of penalty and accrued interest shall become immediately due and owing. Such failure may also subject Respondent to a civil action to collect the assessed penalty under the CWA, together with interest, fees, costs, and additional penalties described below. In any collection action, the validity, amount, and appropriateness of the penalty shall not be subject to review.

4.7.1. Interest. Pursuant to Section 311(b)(6)(H) of the CWA, 33 U.S.C. § 1321(b)(6)(H), any unpaid portion of the assessed penalty shall bear interest at a rate established by the Secretary of Treasury pursuant to 31 U.S.C. § 3717(a)(1) from the effective date of the Final Order set forth in Part V provided, however, that no interest shall be payable on any portion of the assessed penalty that is paid within 30 days of the effective date of the Final Order.

4.7.2. Attorneys Fees, Collection Costs, Nonpayment Penalty. Pursuant to Section 311(b)(6)(H) of the CWA, 33 U.S.C. § 1321(b)(6)(H), if Respondent fails to pay on a timely basis the penalty set forth in Paragraph 4.3, Respondent shall pay (in addition to any assessed penalty and interest) attorneys fees and costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay

persists. Such nonpayment penalty shall be in an amount equal to 20% of the aggregate amount of Respondent's penalties and nonpayment penalties which are unpaid as of the beginning of such quarter.

4.8. The penalty described in Paragraph 4.3, including any additional costs incurred under Paragraph 4.7 above, represents an administrative civil penalty assessed by EPA and shall not be deductible for purposes of federal taxes.

4.9. The undersigned representative of Respondent certifies that he or she is authorized to enter into the terms and conditions of this CAFO and to bind Respondent to this document.

4.10. The undersigned representative of Respondent also certifies that, as of the date of Respondent's signature of this CAFO, Respondent has corrected the violation(s) alleged in Part III above.

4.11. Except as described in Subparagraph 4.7.2, above, each party shall bear its own costs in bringing or defending this action.

4.12. Respondent expressly waives any right to contest the allegations and waives any right to appeal the Final Order set forth in Part V.

4.13. The provisions of this CAFO shall bind Respondent and its agents, servants, employees, successors, and assigns.

4.14. The above provisions are STIPULATED AND AGREED upon by Respondent and EPA Region 10.



DATED:

March 2 2015

FOR RESPONDENT:

Robt C. Gagnon thru  
Reeves Amodio LLC, Attorney-in-fact for

SOUTH-PORT MARINA, INC.

Alaska Bar Number 8612152

DATED:

3/19/2015

FOR COMPLAINANT:

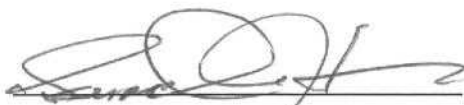
Edward J. Kowalski

EDWARD J. KOWALSKI, Director  
Office of Compliance and Enforcement  
EPA Region 10

DATED:

3-2-15

FOR RESPONDENT:



SOUTH-PORT MARINA, INC.

DATED:

\_\_\_\_\_

FOR COMPLAINANT:

\_\_\_\_\_

EDWARD J. KOWALSKI, Director  
Office of Compliance and Enforcement  
EPA Region 10

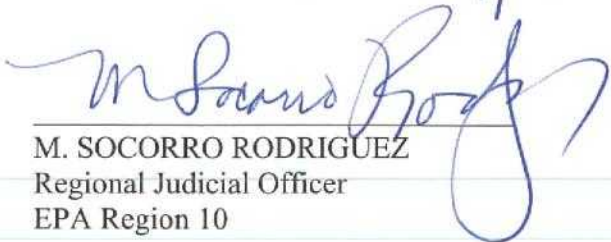
**V. FINAL ORDER**

5.1. The terms of the foregoing Parts I-IV are ratified and incorporated by reference into this Final Order. Respondent is ordered to comply with the terms of settlement.

5.2. This CAFO constitutes a settlement by EPA of all claims for civil penalties pursuant to the CWA for the violations alleged in Part III. In accordance with 40 C.F.R. § 22.31(a), nothing in this CAFO shall affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This CAFO does not waive, extinguish, or otherwise affect Respondent's obligations to comply with all applicable provisions of the CWA and regulations promulgated or permits issued thereunder.

5.3. This Final Order shall become effective upon filing.

SO ORDERED this 22<sup>nd</sup> day of April, 2015.

  
M. SOCORRO RODRIGUEZ  
Regional Judicial Officer  
EPA Region 10

**CERTIFICATE OF SERVICE**

The undersigned certifies that the original of the attached **CONSENT AGREEMENT AND FINAL ORDER** in **In the Matter of: South-Port Marina, Inc., DOCKET NO.: CWA-10-2015-0052**, was filed with the Regional Hearing Clerk on Date.

On Date, the undersigned certifies that a true and correct copy of the document was delivered to:

Stephanie L. Mairs  
Office of Regional Counsel  
U.S. Environmental Protection Agency  
Region 10, Mail Stop ORC-158  
1200 Sixth Avenue, Suite 900  
Seattle, WA 98101

Further, the undersigned certifies that a true and correct copy of the aforementioned document was placed in the United States mail certified/return receipt on Date, to:

Susan Reeves, Esq.  
Reeves Amodio LLC  
500 L Street  
Anchorage, AK 99501

DATED this 23<sup>rd</sup> day of April 2015.



Candace Smith  
Regional Hearing Clerk  
EPA Region 10